| 1  | 2023 RES-081                                                                                  |
|----|-----------------------------------------------------------------------------------------------|
| 2  | 2023-2025 DANE COUNTY LEGISLATIVE AGENDA                                                      |
| 3  |                                                                                               |
| 4  | Conoral Principle                                                                             |
| 4  | General Principle  The state shall feater equitable and inclusive apportunities for all state |
| 5  | The state shall foster equitable and inclusive opportunities for all state                    |
| 6  | residents by supporting and funding proactive, evidence- based programs and                   |
| 7  | policies that advance the elimination of racial and socio-economic disparities                |
| 8  | and recognize the unique role counties play in administering state programs by:               |
| 9  | 4. Faith abada a sa an airith a shi dha a sa airith a da sa an dha a sa an airith a           |
| 10 | 1. Fairly sharing responsibility with the counties in determining the scope, design,          |
| 11 | and cost of statewide programs;                                                               |
| 12 | 2. Providing adequate and predictable shares of funding for state services                    |
| 13 | delivered by the counties;                                                                    |
| 14 | 3. Helping counties reduce the need to rely on property taxes; and                            |
| 15 | 4. Enhancing the ability of counties to more effectively manage county                        |
| 16 | government.                                                                                   |
| 17 |                                                                                               |
| 18 | In furthering these principles Dane County will assess policies via an analysis               |
| 19 | that asks:                                                                                    |
| 20 | Who benefits?                                                                                 |
| 21 | Who is burdened?                                                                              |
| 22 | Who does not have a voice at the table?                                                       |
| 23 | How can policymakers mitigate unintended consequences?                                        |
| 24 |                                                                                               |
| 25 | Surface and Ground Water Quality                                                              |
| 26 | Water Quality: Maintain DNR funding for water quality planning and watershed                  |
| 27 | projects. Seek a fair share of state funding for inland waterways and lakes.                  |
| 28 | Target state funds to where there is a high likelihood of project success,                    |
| 29 | where recipient units of government have a proven track record of meeting                     |
| 30 | state and local water resource goals. Support additional funding and staffing for             |
| 31 | local water quality protection and improvement.                                               |
| 32 | Stormwater Utility: Amend Wis. Stats. to allow counties to create and                         |
| 33 | manage stormwater utility. Support local control of erosion and storm water                   |
| 34 | management standards. Oppose standardizing regulation of construction site                    |
| 35 | erosion, storm water management, and prohibiting local governments from                       |
| 36 | enacting local ordinances that are stricter than statewide standards.                         |
|    | ——————————————————————————————————————                                                        |
| 37 | • • • • • • • • • • • • • • • • • • • •                                                       |
| 38 | comprehensive approach to managing the levels of the lakes through                            |
| 39 | collaboration with affected parties including dam operators, municipalities and               |
| 40 | regulatory agencies toward improving natural hydrologic conditions and habitat.               |
| 41 | Support efforts to manage the Yahara Chain of Lakes by improving the volume                   |
| 42 | of water leaving the Yahara River system, reducing stormwater runoff volumes                  |
| 43 | through increased stormwater infiltration, and improving management                           |
| 44 | of stormwater on impervious surfaces.                                                         |
| 45 | <ul> <li>Keep Asian Carp Out of Wisconsin Waterways: Urge DNR and federal</li> </ul>          |

- government to increase efforts to stop the advance of Asian carp in Wisconsin.
  - Mining Reform: Support provisions restoring local government role for mining and suspend floodplain rules that would nullify flood insurance and federal disaster assistance.
  - Water Management: Support local governmental efforts to improve water management through water conservation, a balanced water budget, and enhanced groundwater recharge.
  - High-Capacity Wells: Support science-based regulation of high-capacity wells
    that considers the individual and cumulative effects of high-capacity irrigation
    wells on nearby water systems.
  - **Public Trust Doctrine**: Oppose legislation that erodes the Public Trust Doctrine and DNR's ability to regulate navigable waters and wetlands.

#### **Natural Resources Conservation**

- **Stewardship Fund**: Support ongoing appropriations for the state Stewardship Fund that are strong and annually adjusted for inflation. Eliminate Stewardship Fund requirements for hunting and trapping.
- State Urban Forestry Grants: Allow towns, counties, and non-profits to access both federal and state funds in the Urban Forestry Grant Program.
- **DNR Staffing**: Support DNR staff levels that benefit Dane County water programs, including regulatory programs, lake/fishery, runoff specialists, conservation wardens, land conservation, and parks programs.

#### **Sustainable Agricultural Practices**

- Soil & Water Resource Management Program: Increase available cost share funding to support agricultural producers with implementation of conservation practices to grow the state's agricultural economy as well as protect soil and water resources. Develop a new, sustaining revenue source to fund soil and water conservation programming in Wisconsin to assist agriculture with mitigating, adapting, and building resiliency to climate change.
- **Soil Erosion**: Support full implementation and funding of the state's water quality programs and established runoff pollution performance standards for agriculture, non-agriculture, and transportation facilities standards.
- Nonpoint pollution: Target landowner cost-sharing toward implementing
  existing agricultural nonpoint pollution performance standards (NR 151) with a
  goal of statewide compliance by 2035. Support ensuring adequate funding is
  available to meet cost-share requirements to implement performance
  standards and prioritize systematic implementation of agricultural
  performance standards and targeting resource concerns.
- Foreign Interests in Farmland: Oppose legislation that removes limits on foreign ownership of Wisconsin agricultural land.
- Non-Therapeutic Use of Antibiotics in Livestock: Support statewide ban on non-therapeutic use of antibiotics in livestock production/agriculture.

- County Conservation Staffing: Support increasing state aid for county conservation staff to fully implement county land and water resource management plan and provide technical support to implement farm conservation practices.
  - Nutrient management planning: Support legislation to increase farm
    participation in nutrient management planning by improving delivery
    mechanism and compliance incentives for all Wisconsin farms, especially in
    highly susceptible areas. Support re-focusing nutrient management
    programming from cost sharing and planning to implementation and
    compliance.

## Climate Change: Mitigation, Adaptation & Resilience

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- Climate Change: Support legislative efforts to address climate change by reducing greenhouse gas emissions to prevent the severe adverse impacts on our economy, environment, safety, and public health. Enhance county authority and funding for county-level action planning, mitigation, adaptation, and resilience around the impacts of climate change.
- Green Jobs Economic Development: Support statewide grants or incentives for counties to produce a resilient climate change-ready economy and carbon-free future by developing, creating and attracting green job opportunities.
- Renewable Energy: Support legislation and statewide funding that encourages waste-to-energy and renewable energy sources such as wind, solar, and biomass as viable energy sources for utilities and Wisconsin consumers. Support legislation to increase affordability/sustainability of renewable energy in Wisconsin.
- **Divestment from Fossil Fuels**: Support zero investments in fossil fuel companies for all local governments and state institutions.
- Balanced & Fair Partnership Between Digesters, Gas Recovery Programs & Utility Companies: Create a statewide reimbursement competitive grant program to enhance and fund bioenergy projects.
- Energy Efficiency: Work to defend the statewide Focus on Energy Program
  and actively support efforts to increase the funding and customer access to that
  program. Support efforts to return local control for energy related decision
  making such as establishing commercial building codes. Restore school
  districts' energy efficiency exemption to the revenue limit.
- Reduce Fine Particle Pollution: Support increased funding and new incentives for fine particle emission reduction programs, including programs that reduce emissions from transportation sources and point sources through the increased use of alternative fuels, renewable energy sources, and energy efficiency improvements.
- **Diesel Idling Regulations**: Support statewide implementation of diesel idling regulations for trucks, buses, and other diesel engines.
- **Electric Vehicles**: Oppose any efforts to ban local governments from adding EV charging stations or purchasing alternative fuel vehicles.

#### **Environmental Health**

- **Mercury Rules**: Support changes to the mercury rules to achieve a 90% reduction per DNR rule.
- Perflourinated Compounds: Support adopting a state-directed threshold standard of PFAS, PFOA and PFOS as part of a comprehensive statewide plan that identifies contamination sources, remediation options, and tools to cover the associated costs with remediation. Support long-term state funding of PFAs treatment of landfill leachate.
- Lead Pollution: Support statewide/utility user funding to help local governments mitigate lead contamination in drinking water. Support increasing statewide awareness and educational efforts related to reducing the use of lead shot and tackle for hunting and fishing.

## **Access to High Quality Health Care**

- **Dental Access**: Support increased access to dental care for all residents, including those on Medical Assistance.
- **Medicaid Expansion**: Support implementation of the Medicaid expansion under the federal Affordable Care Act (ACA). Accept available federal funds for BadgerCare to ensure that thousands of Wisconsin citizens have access to quality and affordable health coverage.
- Medicare Expansion: Support Medicare for All Act to ensure everyone has access to high quality, universal healthcare without the interruptions in care present in an employer -based for-profit system.
- State Funding Streams: Support Cost of Living Allowance (COLA) increases in key funding areas from the state including Youth Aids, Basic Community Aids, Children and Families Allocation, Aging and Disability Resource Centers, Income Maintenance, Children's Community Options Program, and Children's Long Term Support Program.
- Children's Long Term Support Program.
   Gender-affirming care: Support access to gender-affirming care and procedures and oppose any legislation with restrictions based on gender identity.

#### **Economic Assistance**

- Income Maintenance Programs: Support funding levels and legislation that provide sufficient resources to administer non-cash benefit programs such as Food Stamps, Medical Assistance, Child Care and issue benefits to all eligible people. Oppose changes to the eligibility/enrollment process and services funded under Medicaid and Income Maintenance, which limit eligibility and could reduce the number of people receiving benefits.
- Childcare: Support sufficient funding for childcare. Expand eligibility to include childcare support for low-income individuals pursuing higher education leading to employment.
- Tax Supports for low-income residents: Support increasing the state percentage of the federal Earned Income Tax Credit (EITC) and expanding eligibility for the Homestead Tax Credit program.
- Property Tax Exemptions Low Income Housing: Clarify 70.11 Wis. Stats. to define "maintenance" as "repair and maintenance of property, capital replacements, insurance premiums, project management, debt retirement,

- project-related reserves, general administrative expenses, resident services, utilities, financing costs, preservation expenses and similar project-related expenses."
  - Centralization of Economic Support Programs: Oppose initiatives to remove income maintenance administration from counties and create a centralized income maintenance unit.
  - **Medicaid Funding**: Support enabling counties to accept/administer Medicaid funding at the county level.
  - Drug Testing: Oppose legislation that would enact drug testing as a requirement for public benefits. Also oppose drug testing of youth in our public schools.
  - Health Care Workforce: Support state and federal workforce development funding to increase the number of health care and mental health professionals in Wisconsin.
  - Paid Leave: Support paid family leave for workers.

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# Services for Older Adults, the Developmentally/Physically Disabled, and Mentally III

- **Birth to Three**: Support additional financial support from the state for this program. Support a modification of State Statutes to require health insurers to make third party payments to defray the cost of Birth to Three care for families that have private health insurance policies.
- Community Support Program (CSP): Continue program. Have additional state funding to help reduce county costs and serve those who can benefit from the program.
- **RSVP Services**: Support increased funding for the RSVP Program
- **Seniorcare and BadgerCare**: Maintain Seniorcare and BadgerCare continuing programs.
- **Handicap Access**: Support "visit ability" legislation to allow handicap access devices in new homes or eliminate barriers in older homes.
- Long Term Care Reform: Plans developed by the state in the area of long term care need to protect quality and availability of services to consumers and maintain control by the county of programs or relieve the county of financial aid and/or legal obligations for the programs and participants if the county is not involved with these programs in the future. The required county contribution towards LTC should be equitably negotiated. Amend Chapter 55 to delineate state and county responsibilities.
- Aging and Disability Resource Centers (ADRC): Support increasing state
  funds to expand and fully fund ADRC services and support programs across
  the state including funds for dementia care specialists, elder benefits
  specialists, and care transition services. Support programs for caregivers of
  adults younger than 60 or people with disabilities, funding for a caregiver
  coordinator position to manage caregiver program funds, and funding for a
  marketing plan to increase knowledge of services and programs. Oppose
  efforts to privatize ADRCs.
- Employment Services for Older Adults: Extend the use of state and county funds to encourage the business community and technical colleges to create and support retraining and placement of older adults entering/re-entering employment, especially those lacking English proficiency.
- Family Caregivers: Provide financial support and tax credits to family caregivers.

• **Dementia Patient Rights**: Oppose involuntary psychotropic drug administration in Chapters 51 and 55.

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- Comprehensive Community Services (CCS): Support continued full funding of the state match.
- InvestaCare (Long Term Care Investment Fund): Support legislation to establish a long-term care investment savings program for individuals 18 years and older to meet future long-term care needs through financial contributions.
- Family Care/IRIS: Oppose changes that weaken the Family Care, IRIS, and Partnership programs.
- Mental Health and Drug Addiction Care: Support increased access and sustainable state and federal funding for mental health services and drug addiction treatment programs in Wisconsin communities and schools. Support increasing both public and private insurance coverage and increasing MA reimbursement rates for mental health services and drug addiction treatment programs.
- Winnebago Mental Health Transfers: Urge DHS to rescind its requirement to transfer detained mental health patients to Winnebago Mental Health Institute instead of Mendota.
- Non-Emergency Medical Transportation: Non-Emergency Medical Transportation (NEMT) is contracted by the state of Wisconsin to provide rides for Medicaid eligible individuals to gain access to medical appointments. Past contracts lacked strong accountability or oversight measures and rewarded vendors for denying rides resulting in complaints about the quality and consistency. Support efforts to hold NEMT vendors accountable, improve oversight of the program, ensure quality, consistent services, resolve complaints and provide incentives for giving rather than denying rides.
- Prevention Funding: Support initiatives that provide additional funds for primary prevention and enforcement programs related to elder abuse and neglect.
- **IMD Exclusion**: Support the state in its efforts to change the "IMD Exclusion" that ultimately requires counties to fund institutional stays for patients covered by Medicaid.
- Educational and Licensure Requirements: Oppose the reduction of educational and licensure requirements for health care professionals.

#### Services for Children, Youth, and Families

- Career Development for Youth: Support funding to provide educational, work skill development, transportation and mentoring services for youth or young adults who are at risk of dropping out, have dropped out of high school or who are unemployed post high school and lack the knowledge and skills necessary to secure and maintain gainful employment.
- Early Childhood Initiative: Support legislation to continue funding for the Early Childhood Initiative programs.
- Apprenticeship/Internships: Provide incentives for the business community and technical college system to create and support apprenticeship/internship opportunities to young adults. Expedite entry and graduation from the programs to meet increasing demands to fill vacancies created by an aging workforce.
- Prevention Funding: Support initiatives that provide additional funds for primary prevention programs including delinquency and child abuse/neglect.
   Relative Caregivers: Support legislation/policies that provide additional
- Relative Caregivers: Support legislation/policies that provide additiona state support to relatives who take care of non-custodial children.

- Kinship Care: Support funding to meet needs of all that are eligible.
- Wisconsin Medicaid Cost Reporting (WIMCR): Eliminate WIMCR program
  or fully reimburse counties for the revenues they would have received under
  the Community Services Deficit Reduction Benefit (CSDRB) and Community
  impacted by the creation of WIMCR.
- **Family Child Care**: Support legislation to extend the state rules governing foster care background checks to family day care providers.
- At-Risk Youth Report to School Board: Develop a program for newly released at-risk students to interact with/give progress reports to school boards.
- Law Enforcement Role in Child Abuse & Neglect: Oppose legislation that
  usurps the authority of county Child Protective Services (CPS) by reporting
  all child abuse and neglect cases to law enforcement in lieu of CPS,
  increases penalties and changes the neglect definition to target low income
  and marginalized communities.
- **Child Support**: Support increasing funding for the Wisconsin County Child Support Program to maintain the current high level of service.

#### **Youth Justice**

- Youth Justice: Support continued funding for early intervention and intensive treatment programs. Support continued improvements to the youth justice and juvenile corrections systems that use research-based restorative actions, provide adequate funding for secured residential care centers, and expand access to comprehensive mental health services.
- Youth Aids: Support legislation to increase state funding for out-of-home care costs for youth offenders now paid for by Dane County. Limit increases in state rates for out-of-home placements for youth (including corrections, child caring institutions and residential care facilities) to no more than the increase in Youth Aids.
- **17 Year Olds**: Remove 17-year-olds from the adult correctional system and return them to Juvenile Courts and Juvenile Corrections.
- Youth Programs: Support continuation and expansions of programs focusing on prevention of delinquency, alcohol and other drug use, child abuse and neglect, and domestic violence. Support increased funding and support for youth after school programs including transportation, especially at the middle school level.
- Youth Courts: Support and fund Youth Courts in Wisconsin High Schools.
- **Group Homes**: Support efforts to reassess the maximum daily rate that group homes receive.
- Alternative placement options: Support efforts to develop placements and services for youth in community-based and other treatment facilities, including correctional programs in Dane County.
- **Restorative Justice:** Support and fund restorative justice actions in middle and high schools, communities, and programs that work with youth. Especially the creation of alternatives to suspension to prevent youth crime and eliminate racial disparities in the justice system.

#### **Public Health Services**

Local Public Health Emergencies: Support legislation that recognizes the
critical role of local public health departments in responding to public health
emergencies and provides adequate funding to respond to all threats to public

- health. Oppose legislation to preempt or restrict local authority to respond to public health emergencies.
- Public Health Services: Support initiatives that strengthen the ability of local health departments to maintain effective community health initiatives, enhance health and racial equity, and promote optimal health outcomes for all residents. Oppose efforts that prevent local health departments from advocating for strong public health parameters, incorporating health considerations into policy decision-making, and providing community health services based on scientific data.
- Medical Marijuana: Support legislation allowing residents with debilitating medical conditions to acquire and possess marijuana for medical purposes if supported by their physician.
- Reproductive Health Care: Repeal all state laws that prohibit all persons from having access to safe and legal abortions, that don't protect reproductive health, and don't ensure a person's dignity, equality, and autonomy. Support codifying the protections of Roe v. Wade and Planned Parenthood v. Casey in Wisconsin and Federal law. Oppose all efforts to restrict abortion and other reproductive care as a fundamental right. Support efforts to ensure all people in Dane County and the State of Wisconsin have access to all health care, including abortion care. Support the continued research into effective forms of birth control and reproductive related care for all bodies.
- Support Wisconsin Well Woman Program: Support maintaining this program for breast and cervical cancer screening. Oppose cuts or service reductions.
- **Breastfeeding friendly workplaces**: Support institutional policies that allow individuals who are breastfeeding or pumping to have space to do so.
- School Meals: Increase state funding for school breakfasts. Maintain nutritional standards for meals that align with MyPlate dietary recommendations.
- Dangerous Animals and Vicious Dog Ordinance: Amend state law to allow counties to enact stricter ordinances to regulate dangerous animals and vicious dogs having countywide applicability.
- Community Health Workers: Support creation of a Community Health Worker certification process and establishment of standards for Community Health Worker certification and support services provided by certified Community Health Workers, within their scope of practice, to become reimbursable under a newly established community health benefit in Wisconsin's Medicaid program.
- Maternal Mortality Review Process: Support increasing staffing and other resources dedicated to reviewing incidents of maternal mortality within the state, with a special focus on incorporating family interviews into the review process.
- Postpartum Medicaid Eligibility: Support extending the postpartum eligibility period to the end of the month in which the 365th day post-partum occurs. Support expanding Wisconsin Medicaid program to include a housing benefit that prioritizes pregnant and postpartum members for this benefit and increases the amount of food assistance for pregnant and post-partum members.

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## Housing

- Homeless Services: Provide additional state funding for services to assist individuals, unaccompanied youth and families who are homeless. Expand state programs to address and prevent homelessness including but not limited to the Critical Assistance Program and the Tenant Based Rental Assistance Program.
- Manufactured Housing: Support legislation to amend state statutes to require adequate notice to residents when mobile home parks are closing, require storm cellars/secure areas in manufactured housing communities, encourage WHEDA to provide funding/financing for the purchase of housing on leased land, remove any barriers to long term leases, allow the purchase of communities by residents and the development of co-operative housing for manufactured housing communities.
- Restrictions on Local Fair Housing Ordinances: Oppose legislation that impinges on the rights of tenants by allowing landlords to discriminate based on a tenant's income, occupation, rental history, credit information, arrest/conviction history and Social Security number.
- Landlord Regulation: Repeal 2011 WI Act 108, which prohibits local government ordinances that place limits or requirements on landlords (Fair Housing Ordinance). Repeal 2011 WI Act 143, which prohibits a local government from imposing a moratorium on eviction actions and amends/creates new provisions that benefit landlords including but not limited to allowing: landlord discretion in disposing/storing of medical/personal items; landlords to withhold a tenant's security deposit or portion of for damages, unpaid rent/utility bills; and severability of rental agreements. Repeal 2011-2012 budget bill provision, which deletes landlord foreclosure notice. Repeal 2013 WI Act 76 (Prohibit Local Landlord Ordinances).
- Expanding Affordable Housing Options: Support state investment in the Dane County Affordable Housing Development Fund. Support additional incentives for developers interested in building affordable housing, and state incentives for landlords to accept housing vouchers, and building affordable housing near public transportation. Support increases for state programs to expand access to affordable housing such as the Rental Housing Development Program. Support allowing local governments to set affordable housing requirements.
- Tenants' Rights: Oppose legislation that prohibits local governments from enacting/enforcing ordinances that regulate landlord/tenant relations, which enhance fairness in landlord/tenant relations, foster responsible property ownership and protect the safety & stability of neighborhoods. Support state funding for legal assistance for renters facing eviction and landlord and tenant mediation programs. Support legislation to provide a right to counsel for residential tenants facing evictions. Support legislation requiring a just cause for termination of tenancy and eviction. Support legislation to remove the requirement for scheduling eviction trials within 30 days of initial hearing. Support protection for tenant's rights and their personal property.
- Lead Remediation: Support state funding for local lead remediation programs.

## **Veterans Services**

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- Armed Forces: Support Dane County soldiers who are presently serving.
   Support protecting families and jobs rather than utilizing precious resources and funds to wage a war.
- VFW Halls: Support a property tax exemption for chartered veterans' organizations.
- **Property Tax Credit**: Drop the disability rating from 100% to 30% or greater.
- Wisconsin GI Bill: Support fully funding the Wisconsin GI Bill without any limitations on eligibility.
- State Funding for the Veterans Trust Fund: Support increased state funding to insure solvency of the Veterans Trust Fund and to help stabilize the Trust Fund so veterans will no longer pay for their own benefits and programs.
- Veteran Homelessness: Support ending veteran homelessness by maximizing state and federal resources and streamlining local housing processes.
- Mass Transit for Disabled Veterans: Support fully funding bus passes and other mass transit costs for all service-connected disabled veterans in all Wisconsin locations and transit programs.
- **County Veterans Offices:** Oppose legislation that cuts/restructures CVSO funding, reduces veteran services, or weakens the offices by regionalization.
- Veterans Administration: Support and recognize the significance of the William S. Middleton Memorial Veterans Administration Hospital and area clinics in the lives of veterans and in the Dane County community and oppose privatization of services.

## County Personnel, Finance, and Governance

- State Mandates: Oppose any legislation or rule that requires counties to provide a service or administer a program without adequate and ongoing funding. Support creation of a Joint Survey Committee on Local Mandates. Support legislation to allow waivers from state mandates. Support requiring the state to perform a biennial review of all mandated programs to determine continued need for the programs and annually review all mandated programs funded at 50% or less.
- Fees/Licenses: Support state-set fees collected by counties to fairly cover administrative costs.
- **Libraries**: Enforce compliance with Wis. Stats. 43.24(6), which requires state funding for public library systems at 13% of local library expenditures.
- Association Memberships: Support requiring a simple majority vote of the county board of supervisors to purchase membership in an association of county boards.
- Room Tax: Amend the room tax statutes to include counties.
- Alliant Energy Center: Support state funding for capital projects on the Alliant Energy Center campus and support authorizing the creation of a taxing authority, known as the Alliant Energy Center District, to be used to repay bonds for the construction, maintenance, and operations of campus facilities.
- **Property Tax Freeze**: Oppose any efforts to limit or prohibit local governments from increasing their expenditures or revenues.
- Buy Local: Provide and maintain state funding to create incentives for businesses and all levels of government to buy local produce and products. Oppose the practice of contracting State of Wisconsin government functions or services to out-of-state companies/operations.

 Reverse Marriage Ban: Support a constitutional amendment to delete the marriage ban amendment adopted in the Fall 2006 General Election.

- **Domestic Partnership Benefits**: Support restoring local governments' ability to provide domestic partner benefits.
- **State Contracts**: Support requiring sustainability as one criterion in the decision-making or contract selection process for state contracts and requiring vendors to extend benefits to domestic partner relationships.
- **Restore Impact Fee Authority**: Restore counties to the governmental entities that are authorized to levy impact fees.
- Fair and Equitable Taxation: Support fair and equitable taxation without harming county revenue.
- Local Government Control: Oppose any legislation that limits or deletes local government control including opposition to levy limits and support for county home rule authority.
- **Prevailing Wage**: Restore the prevailing wage requirement for public works and other projects.
- Fair Motorboat Gas Tax Allocation: Support legislation to fairly allocate motorboat fuel tax through a more equitable distribution formula.
- Comprehensive School Funding Reform: Support changes in the school aid formula to align revenues with educational costs. Distribute resources in accordance with the diverse needs of students and districts to ensure every student receives a quality education. Support moving school funding away from reliance on property taxes.
- Changes to Wisconsin Redistricting Statutes: Oppose changes to the redistricting process that allow the Wisconsin Legislature to develop a map of Congressional, Senatorial and Assembly districts prior to local government input regarding ward boundaries.
- Oppose State-Imposed County Board Restructuring: Oppose legislation that impedes a County Board from governing, budgeting and hiring staff.
- Collective Bargaining: Support legislation allowing local government the
  option to engage in collective bargaining with public sector employees. Dane
  County is committed to a fair and respectful bargaining process and to
  bargaining in good faith with our employees, even if state statutes no longer
  require collective bargaining between Dane County and its employees. Oppose
  attacks on workers' rights.
- Balance of Power: Oppose efforts to alter the authority and/or responsibilities among county boards, county executives or administrators, and constitutional officers and upset the balance of power in county government across Wisconsin.
- Dark Store Loophole: Oppose the Dark Store Loophole by clarifying that leases are appropriately factored into the valuation of leased properties and that when using the comparable sale method of valuation, assessors shall consider as comparable only those sales within the same market segment exhibiting a similar highest and best use rather than similarly sized but vacant properties in abandoned locations.
- Nonpartisan Redistricting: Support the creation of an independent nonpartisan process for the preparation of legislative and congressional district lines. 82% of Dane County voters supported a fair map referendum.
- Project Labor Agreements: Support the restoration of local governments' ability to enter into Project Labor Agreements.
- Competitive Bids: Support updating the threshold for requiring competitive

bidding to \$37,000 due to inflation and rising costs since Ch. 59.52 sub 29 was established.

# **Public Safety and Emergency Management**

- **EMS Services**: Support legislation that encourages financial support of volunteers in emergency medical services and that addresses liability issues and professional standards. Support state reimbursement for radio frequency and upgrade requirements.
- Communications Surcharge for 911 Systems: Support legislation to redirect some of the Police and Fire Protection Fee surcharge to 911 Centers.
- **First Responder Training**: Require training for first responders on appropriate procedures for identifying, assisting, and interacting with older adults as well as other adults who may have complications from abuse, dementia, mental health or other disorders.
- Open Records Law: Support updating the open records law to cover all county costs for new and emerging labor-intensive records requests and associated costs including redaction.
- Criminal Background Check: Support additional funds to the Department of Justice to enable conducting of uniform criminal background checks of to-behired direct care workers by public non-profit agencies.
- Multi-line Telephone System (MLTS) Calls to 911: Support legislation requiring owners/operators of these systems to deliver Wisconsin 9-1-1 Centers precise location information instead of merely the "headquarters office" location and call-back numbers now delivered when callers from their system dial 9-1-1 seeking aid.
- Support Gun Control: Ban habitual criminals from obtaining concealed carry permits, make the purchase of a firearm for somebody who is prohibited from possessing a firearm a felony, make the possession of a concealed firearm by those prohibited under Wisconsin law a felony, and require that private gun sales be subject to criminal background checks performed by a federally licensed gun dealer. Support changes to state law that allow local gun regulations.
- Concealed Carry Weapons: Modify the concealed carry law to prohibit concealed weapons from being carried onto the grounds, parking lots or areas associated with convention, entertainment, and sporting facilities, venues where the public assembles for tradeshows, demonstrations, conventions, consumer shows, entertainment, sporting or educational events, including zoos, convention centers, arenas, horse arenas, hockey arenas, concert and sporting venues for public assembly events, including when those facilities are used for private events, institutions of higher learning, public schools, child care facilities, community centers, health care facilities, and public mass transportation. Support setting concealed carry license fees at an amount sufficient to fund all County Sheriffs' costs associated with administering the law.
- Gun Safety: Support public funding for gun safety education and access to gun locks.

## **Criminal Justice and Corrections**

- Racial disparities: Support all efforts to remove racial inequities and inequitable access to our broken criminal justice system. Support publishing racial disparity and incarceration statistics at all levels of the criminal justice system.
- **Smart Justice:** Support legislation and state investments in smart justice reforms that work to solve the problems of crime such as access to mental health services, treatment for addiction, affordable housing, education, and employment rather than simply punishing people. Support evidence-based, data-driven reforms that enhance fairness and efficiencies while increasing safety and reducing taxpayer costs.
- Triage and restoration: Support state investment in community triage and restoration centers.
- Alternatives to incarceration: Support alternatives to incarceration throughout the criminal justice system with strong state support for front-end diversion programs.
- Expungement: Support removing employment barriers by creating an opportunity for expungement for all ages.
- Bail, Probation & Parole: Support comprehensive reform on state parole and probation revocation policy, including decreasing crimeless revocations and allowing individuals to be released pending revocation investigation in order to reduce days in jail. Support reforms to bail and conditions of pretrial release that respects the constitutional rights of the accused, enhances public safety, and incorporates evidence-based strategies.
- Changes to state DOC process: Urge the Wisconsin Department of Corrections to hold revocation hearings outside of jails and continue technological changes that help reduce length of stay.
- Mental Health Courts: Encourage state support for county mental health courts.
- **Prisoner Re-entry**: Adequately fund prisoner community re-entry programs including transportation to increase success and effectiveness. Support application of a State Plan Amendment to provide pre-release Medical Assistance coverage for eligible individuals to improve access to health care services
- Close Public Defender Eligibility Gap: Support changing Public Defender eligibility level to the same level as eligibility for appointed counsel to eliminate the gap that currently requires the court to appoint counsel at county expense.
- County Jail: Support funding for incarceration alternatives.
- Treatment Alternatives and Diversion: Support enhancements to public safety and reduce unnecessary corrections related expenditures by (a) Increasing funding for the treatment Alternatives and Diversion (TAD) Grant Program by \$15 million annually; (b) Changing the TAD statute so that people who were once convicted of a violent crime can be eligible if the new crime is non-violent in nature; (c) Changing the statute so that people with a mental health issue (and not a co-occurring addiction issue) can be eligible; and (d) Focusing the growth in TAD in these three main areas: (1) Expansion of OWI Courts, SSTOP, and other programs that address drunk driving; (2) Expansion of drug treatment programs that can help deal with the growing heroin problem as well as other drugs; and (3) Expansion of funding for treatment alternatives that are targeted to the communities that have the state's highest incarceration

rates.

- **Court Interpreters**: Support appointing court interpreters to all cases regardless of indigence and support an increase in state funding for reimbursement to counties for interpreter services.
- Wisconsin Community Justice Reinvestment Act: Support creation of WCJRA to provide sentencing judges with more effective treatment options while reducing the prison population and sharing the savings with counties to fund local criminal justice/treatment programs.
- Racial Disparity Subcommittee: Support creation of a state Criminal Justice Coordinating Council subcommittee on racial disparities within the criminal justice system.
- State Court System: Increase state funding of the circuit court system, including court security.
- Victim-Witness Program: Support full state funding of program costs.
- **Clerk of Court Fees**: Pursue statutory changes to increase the county share of fines/forfeitures.
- Fines and Fees: Support efforts to give judges flexibility and discretion on fines
- **Domestic Violence**: Support state funding for domestic violence prevention, intervention, and prosecution, including funding for three ADA positions dedicated to domestic violence and shelter services.
- Fee Increase for Jury Trial: Support legislation to increase the fee for a jury trial from \$6 to \$15. The funding is needed to offset increases in juror compensation.
- Prisoner Medical Costs and Hospitalization: Support any state and federal
  efforts to maintain Medicaid coverage for incarcerated people and oppose any
  legislation that would expand the County's statutory obligation to pay medical
  and hospital costs for anyone other than indigent residents who are being held
  at the Dane County Jail under the state's criminal laws or for contempt of court.
- District Attorney Funding: Support increased state funding for more Deputy District Attorney and Assistance District Attorney positions to meet growing caseloads.
- Mental Health Screenings: Support and fund mental health screening and treatment for jailed inmates in county juvenile detention, shelter homes, and county jails.
- Legalize Marijuana: Support legislation legalizing marijuana. Dane County voters approved by 82% "yes" votes and 18% "no" votes in November of 2022.
- Victim-Witness Services: Support increasing state funding for victim-witness services to cover additional costs to counties from Marsy's Law.
- **Public Defenders:** Support pay progression plans and retention initiatives to help ensure adequate access to public defenders for those who need one.
- Policing reforms: Support efforts to ban chokehold and increase transparency on use of force.
- Body Cameras: Support state body camera legislation that requires minimum
  days of storage of footage, public access to footage, a prohibition of police
  officers reviewing footage before writing their report of the incident, and funding
  for public defender staff to review, document, and store body camera footage.
  Also support state legislation that does not mandate that local law enforcement
  agencies use body cameras. Support state legislation that funds police vehicle

dash cameras.

- Interstate Traffic Tickets: Amend State Statutes to allow Wisconsin to join the Interstate Compact on Traffic Forfeitures to facilitate collection of out-of-state traffic violators and capture a needed revenue source for the state and county.
- **Boating Laws**: Authorize the state to license, regulate, and require education/training for operation of motorized watercraft. Support legislation making fines and associated penalties for drunken boating commensurate with those for drunken driving.
- Payday Lenders: Support legislation to create additional consumer protections from payday lenders.
- **Human trafficking:** Supports efforts to eradicate human trafficking using a paired approach of increased enforcement and addressing root causes.
- **Preventing stolen vehicles:** Support efforts to prevent stolen vehicles that will create disincentives to breaking and entering of homes and the intentional stealing of vehicles for financial and recreational purposes.
- **Drunk Driving:** Support state funding for drunk driving prevention.
- **Sexual Violence Prevention:** Support state funding for sexual violence prevention efforts, education. Support ADA positions dedicated to sexual violence prosecution.

## Immigrants and Refugees

- Sanctuary Cities/Counties: Oppose legislation that requires county workers/law enforcement to review immigration status any time an individual comes in contact with government workers. Oppose banning specified immigrants from living in communities. Urge Wisconsin to seek grants for Syrian refugee resettlement.
- **Drivers' Licenses**: Support legislation that allows undocumented immigrants to obtain drivers' licenses.
- **In-State Tuition for Immigrants**: Support restoring the law for in-state tuition for state residents who graduated from a Wisconsin High School, but lack proper immigration documentation.

### **Bicycle and Recreational Trails**

- **Transportation Aids**: Support the use of transportation aids for the construction and maintenance of bicycle trails with significant commuter traffic.
- **Bike Trail Task Force**: Support the creation and development of a statewide Bike Trail Task Force.
- **Commuter Transportation**: Support integrating bicycle transportation into future commuter transportation systems.
- **Trail System Development**: Request DNR assistance in the development of regional trail systems.
- **Eminent Domain**: Repeal Wis. Stat. 32.015, which prohibits local governments from using eminent domain for constructing bicycle and pedestrian infrastructure.

#### **Mass Transit**

- Regional Transit Authority: Support legislation allowing local governments to create Regional Transit Authorities (RTA) to provide regional transit services across local government boundaries that is flexible enough to adapt to local needs and has these basic parameters: A representative RTA could be formed by one or more municipal governing bodies passing resolutions in support. A referendum would need to be adopted by a majority of voters in each municipality forming, or seeking to join the RTA. The amount of the sales tax would need to be authorized in the referendum, but could not exceed 0.5%. The governing board would be composed of elected officials, representative of the communities within the RTA area. Support planning funds for regional light rail, bus, or other forms of mass transportation and pursue support from Dane County towns, cities, and villages for this concept.
- Passenger Rail: Support state and federal funding to improve Amtrak passenger rail service and establish a high speed passenger rail line connecting Madison with the Twin Cities, Milwaukee, and Chicago.
- **Airport Authority**: Oppose legislation that takes airport governance away from county government and gives it to a private/public airport authority.
- Autonomous Taxi/Cars: Support a tax on the rental of passenger vehicles and mass transit without drivers to support workers displaced by such technologies.
- Airport Fuel Storage: Support state and federal funding to help small and medium sized airports transition away from leaded fuel use by increasing unleaded fuel storage capacity at airports and providing assistance to transition small aircraft to unleaded fuel.

## **Local Road Funding and Projects**

- Local Transportation: Support a greater share of state and federal transportation funding going toward local transportation needs and services. Funding should be increased for General Transportation Aids, State Highway Maintenance, the County Highway Improvement Program (CHIPS) and Specialized Transportation for older adults and persons with disabilities. Require "farmland mitigation" for highway improvement projects. Funding formulas that discriminate against urban counties should be revised and the local match (now 50%) for CHIPS should be decreased.
- North Mendota Parkway: Oppose the construction of four lanes on Main Street (HWY 19) in Waunakee. Support an update of the 2003 North Mendota Parkway traffic study, and request WIDOT to consider how the proposed North Mendota Parkway, Hwy 19, CTH K, CTH M and Hwy 113 relate to each other and Hwy 12. Support an implementation review of the "North E-Way". Support state and federal funding for the North Mendota Parkway.
- **Beltline Study**: Support state funding for the Beltline Planning and Environmental Linkages Corridor Study to develop long-term solutions to address safety, operational, and capacity concerns on US 12/14/18/151 extending from US 14 (city of Middleton) to County N (town of Cottage Grove) in Dane County, Wisconsin. Support local representation on the study committee and state funding for projects recommended by the committee.

- **Highway Funding:** Require WIDOT to provide more funding up front through operational reimbursement and incentivizing improvements.
- Highway Worker Safety: Earmark a portion of every state construction/maintenance contract to fund increased local law enforcement in construction/maintenance zone. Support innovative approaches to improve work zone safety and legislation to allow for the use of the color green on maintenance vehicles to improve snowplow safety.

#### **Waste and Renewables**

- Recycling: Support long-term state funding for state's recycling program. Support continued state efforts to expand markets for recycled materials. Support allowing local governments or other entities to receive more than one state grant for innovative demonstration projects.
- Landfill Siting: Allow municipalities to replace existing public landfills without a new DNR needs determination. Support modifying landfill negotiation-mediation process to include counties as an appropriate governing body for the approval of negotiated agreements. Support prohibiting the construction of landfills until the negotiation-mediation process is complete.
- Clean Sweep: Support increased state/federal funding for household and Ag Clean Sweep.
- Landfill/Solid Waste Fees and Program Reductions: Oppose state increases to the landfill recycling tipping fee and environmental repair fee. Oppose the elimination or reduction of recycling and solid waste programs.
- Landfills: Allow municipally owned landfills to use the net worth method of establishing financial responsibility. Currently, under Wis. Stats. 289.41(4), only companies may use this method.

## Land Use, Land Records, and Land Regulation

- Flood Insurance Threat: Oppose any proposal to suspend state floodplain rules that nullify federal flood insurance and jeopardize federal disaster assistance for Wisconsin flood victims.
- **Wisconsin Land Information Program**: Support the continuation of the Wisconsin Land Information Program and grants.
- **Comprehensive Planning**: Oppose legislation that undermines the comprehensive planning statutes.
- Transmission Lines: Support an independent study of the need for additional high voltage transmission lines through Dane County. Oppose the construction and operation of the proposed Cardinal-Hickory Creek transmission line pending the receipt of a comprehensive cost-benefit analysis of non-transmission alternatives.
- Takings Legislation: Oppose legislation that would require county government to compensate real property owners for restricted use or loss of property value as a result of law or regulations.
- Transmission Line Construction: Support requiring power lines to be constructed underground to protect Dane County economic and environmental resources while enhancing resiliency and reliability during extreme weather events.

- Support Local Control of Nonmetallic Mining: Oppose any state legislation that preempts local governments from enacting their own nonmetallic mining regulations and oversight of air/water quality, highway damage, noise, and use contracts.
- Effigy Mounds & Burial Sites: Oppose legislation that allows the disturbance or destruction of Native American effigy mounds and old burial sites.
- **Utility Deregulation**: Oppose any deregulation that leads to higher consumer rates. Any attempts to restructure the delivery of electricity should address: reliability of electrical service, equitable benefits to large and small rate payers, the social and environmental impacts of restructuring, and the ability of counties to aggregate purchase electricity.
- Holding Tanks as Systems of Last Resort: Support changes in statutes and administrative rules that oppose using holding tanks except as a last resort for new and replacement septic systems. Modify rules and statutes to ensure funding from the Wisconsin Fund is for the least costly systems, excluding holding tanks, unless a holding tank is the system of last resort.
- Land Use and Natural Resource Protection: Oppose any proposals that
  weaken Dane County's ability to responsibly manage the use of land within
  its jurisdiction, including but not limited to tools like comprehensive planning,
  zoning, land division/subdivision regulations, and shoreland, floodplain, and
  wetland regulation.
- Restore and Enhance Land Use Authority: Support efforts to restore and expand Dane County's land use authority including but not limited to comprehensive planning, land division, zoning, and shoreland, wetland, and floodplain regulations to promote countywide planning.

#### **Elections**

- Voter Registration Changes and Voter Identification Requirement:
   Oppose legislation that changes same day voter registration, reduces times for absentee ballot voting and/or requires photo identification to vote.
- **Public Funding for Elections**: Support public financing for local and state elections.

## Community, Workforce, and Economic Development

- Broadband Coverage: Support increasing financial support to expand broadband services to underserved rural areas and change state law to allow all levels of local governments and publicly funded entities to build and subsidize broadband networks and projects in underserved areas.
- Wisconsin's Fair Employment Act: Oppose permitting an employer to refuse to employ, bar or terminate from employment an individual who has been convicted of a felony and who has not been pardoned for that felony, and pre-empting local government from adopting ordinances concerning employment discrimination based on arrest or conviction records that prohibit activity allowed under the state Fair Employment Act.
- Minimum Wage: Support increasing the minimum wage to a living wage.
- **Transitional Jobs Program**: Support expanding the state Transitional Jobs Program in the Department of Children and Families.
- **UW Extension**: Support adequate staffing and funding levels to sustain Dane County Extension's high-quality educational programs for farmers, businesses, communities, families and young people.
- Collective Bargaining and Workers Rights: Support all workers having the

right to seek safe working conditions, benefits, and fair pay through collective 894 bargaining. 895 Student Debt: Support legislation to lower student debt by any means 896 possible including refinancing loans, implementing tax breaks for those paying 897 back the loans, reducing interest rates and ensuring tuition is affordable. 898 School Choice Expansion: Oppose the voucher program or a similar 899 900 facsimile in the Madison Metropolitan School District or in any Dane County school system. 901 902 903 **Arts Arts Funding:** Support increased funding for the arts across Wisconsin, 904 especially for art projects in communities, schools, colleges, and public 905 facilities. 906 907 NOW, THEREFORE, BE IT RESOLVED that the Dane County Board of 908 Supervisors goes on record in support of this 2023-2025 Dane County Legislative 909 Agenda; and 910 911 BE IT FURTHER RESOLVED that the Dane County Legislative Lobbyist be 912 directed to pursue enactment of these legislative positions; and 913 914 BE IT FINALLY RESOLVED that copies of this resolution will be sent to the 915 Governor, the Leadership of both houses of the Wisconsin Legislature, and the 916 Wisconsin legislative delegation representing Dane County. 917